

Downtown Auto Lane Reduction Study

Traffic Analysis Report

City of San Luis Obispo



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Appendix A NACTO – Signal Phasing Strategy Appendix B Synchro LOS Worksheets





1. Introduction

The City of San Luis Obispo is proposing to remove one automobile lane on both Marsh & Higuera Streets in the downtown core to address speeding, provide width for improved pedestrian & bicycle facilities, as well as existing and future parklets. The overall scope of this project is depicted below.



Visual Simulations of the Proposed Changes are also provided below.

Higuera South of Nipomo





Higuera at Court Street

Existing Proposed

Marsh Between Chorro & Morro

Existing

Proposed



Marsh at Torro





The purpose of this study is to analyze the operational affects of reducing travel lanes as proposed on Marsh & Higuera within the Downtown Core following the City's adopted level of service and queue threshold policies. This Analysis has been conducted per the City's RFP and traffic impact study guidelines for 14 intersections and 12 segments within the scope of the proposed project under existing and cumulative conditions. For the purposes of this analysis Higuera & Marsh are considered East & West streets.

In addition, an assessment of a Bicycle scramble and a Bicycle Protected intersection phasing were conducted at Marsh & Higuera as well as Marsh & Johnson under the existing + project & cumulative + project scenarios.

This memorandum includes analysis scenarios as described below, using the City's master synchro network and most recent existing traffic volumes, GHD isolated the study area, validated and updated geometry, volumes, and signal timing to existing conditions to establish the existing conditions baseline conditions. GHD forecasted Existing + Project volumes based on a combination of the City's Traffic Model and most recent traffic volumes. For cumulative conditions GHD forecasted Cumulative and Cumulative + Project volumes based on a combination of the City's Traffic Model and professional judgement.

This analysis assesses the following four scenarios:

- Existing Conditions
- Existing Plus Project Conditions
- Year 2040 No Project Conditions
- Year 2040 Plus Project Conditions

2. Executive Summary

Reduction of travel lanes as proposed would not cause level of service in the downtown to exceed policy thresholds or create intersection queueing issues under current conditions. Under cumulative conditions the downtown core is forecasted to have queues at Marsh & Higuera side streets that exceed block lengths with and without the proposed project.

A Bicycle Scramble under current conditions at Marsh & Higuera & Marsh & Johnson would operate within City level of Service policy thresholds, however queuing at Higuera & Marsh would exceed capacity. Under Cumulative conditions Higuera & Marsh would exceed level of service thresholds and queuing capacity whereas Marsh & Johnson would operate within level of service thresholds.

A Protected bicycle phase under current conditions at Marsh & Higuera & Marsh & Johnson would operate within City level of Service policy thresholds. Under Cumulative conditions Higuera & Marsh would exceed level of service thresholds and queuing capacity whereas Marsh & Johnson would operate within level of service thresholds.



Vehicle Miles Travelled

The proposed project satisfies California Office of Planning and Research screening criteria for project type. *"Projects that would not likely lead to a substantial or measurable increase in vehicle travel, and therefore generally should not require and induced travel analysis, include: Reduction of through lanes"*

Existing Conditions (Pre-Covid)

- All intersections and segments meet LOS thresholds.
- **Higuera Street & Marsh Street** Intersection EBR turning movement (from Hwy 101 to SB Higuera) in the AM and PM peaks exceed turn pocket capacity. However, the right turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.
- **Higuera Street & Nipomo Street** Intersection NWL bound turning movements (NB Nipomo to WB Higuera) in the PM exceeds turn pocket capacity. However, average queue is calculated at 52 feet, only two feet over the current capacity. Effectively the current capacity is fully utilized.

Existing Plus Project (Lane Reduction)

- 1. All intersections and segments meet LOS thresholds. The proposed project does not cause level of service thresholds to be exceeded.
- 2. **Higuera Street & Marsh Street** EBR turning movements in the AM and PM exceed turn pocket capacity. However, the right turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.
- 3. **Higuera Street & Nipomo Street** Due to forecasted volume redistributions the proposed project is forecasted to reduce NWL queuing at this intersection.
- 4. Forecasted volume and corridor capacities for both Marsh & Higuera are shown in the figures below. Overall capacities are reduced with the lane reduction, however existing volumes are still well within those capacities:



Higuera Street Segment



#	Segment	Limits	# of Lanes
1	Higuera Street	Marsh Street to Nipomo Street	2
2	Higuera Street	Nipomo Street to Broad Street	2
3	Higuera Street	Broad Street to Chorro Street	2
4	Higuera Street	Chorro Street to Osos Street	2
5	Higuera Street	Osos Street to Santa Rosa Street	2
6	Higuera Street	Santa Rosa Street Toro Street	2
7	Higuera Street	Toro Street to Johnson Street	2



Marsh Street Segment

#	Segment	Limits	# of Lanes
8	Marsh Street	Higuera Street to Nipomo Street	2
9	Marsh Street	Nipomo Street to Broad Street	2
10	Marsh Street	Broad Street to Osos Street	2
11	Marsh Street	Osos Street to Santa Rosa Street	2
12	Marsh Street	Santa Rosa Street to Johnson Street	3



Cumulative

- 1. All intersections and segments meet LOS thresholds.
- 2. **Higuera Street & Marsh Street** EBR (from Hwy 101 to SB Higuera) and NBL (From NB Higuera to Hwy 101) turning movements in the AM and PM peak hour exceeds turn pocket capacity.

The EBR turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.

The NBL (From NB Higuera to Hwy 101) queues are projected to exceed pocket capacity, extending approximately 489 feet which is south of Pacific Street. However, Intersection Widening and upgrades to roundabout control are identified in the City's concept plans.

Recommendation: Prioritize future funding allocations for Higuera & Marsh Intersection Upgrades.

3. **Higuera Street & Nipomo Street** NWL bound (NB Nipomo to WB Higuera) turning movements in the AM and PM exceeds turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current left turn pocket is approximately 50', under cumulative conditions Nipomo left turn queues are forecasted to extend into the prior intersection at Pacific.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

4. **Marsh Street & Nipomo Street** SEL bound (From SB Nipomo to EB Marsh) turning movement in the AM peak hour exceeds turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current left turn pocket is approximately 50', under cumulative conditions Nipomo left turn queues are forecasted to extended into prior intersection at Higuera.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

5. **Marsh Street & Broad Street** NWR bound (From NB Broad to EB Marsh) turning movements in the AM peak hour exceed turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current right turn pocket is approximately 50', under cumulative conditions Broad right turn queues are forecasted to extended into prior intersection at Pacific.



Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

6. **Higuera Street & Chorro Street** SBR bound (From SB Chorro to WB Higuera) turning movements in the AM and PM peak hour exceed turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current right turn pocket is approximately 50', under cumulative conditions Chorro right turn queues are forecasted to extended into prior intersection at Monterey.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

Cumulative Plus Project (Lane Reduction)

- 7. All intersection and segments meet LOS thresholds.
- 8. **Higuera Street & Marsh Street** EBR (from Hwy 101 to SB Higuera) and NBL (From NB Higuera to Hwy 101) turning movements in the AM and PM peak hour exceeds turn pocket capacity. However, Intersection Widening and upgrades to roundabout control are identified in the City's concept plans.

The EBR turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.

The NBL (From NB Higuera to Hwy 101) queues are projected to exceed pocket capacity, extending approximately 501 feet which is south of Pacific Street.

Recommendation: Prioritize future funding allocations for Higuera & Marsh Intersection Upgrades.

9. **Higuera Street & Nipomo Street** NWL bound (NB Nipomo to WB Higuera) turning movements in the AM and PM exceeds turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current left turn pocket is approximately 50', under cumulative conditions Nipomo left turn queues are forecasted to extend into the prior intersection at Pacific.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

10. Marsh Street & Nipomo Street SEL bound (From SB Nipomo to EB Marsh) turning movement in the AM peak hour exceeds turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current left turn pocket is approximately 50', under cumulative conditions Nipomo left turn queues are forecasted to extended into prior intersection at Higuera.



Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

11. **Marsh Street & Broad Street** NWR bound (From NB Broad to EB Marsh) turning movements in the AM peak hour exceed turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current right turn pocket is approximately 50', under cumulative conditions Broad right turn queues are forecasted to extended into prior intersection at Pacific.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

12. **Higuera Street & Chorro Street** SBR bound (From SB Chorror to WB Higuera) turning movements in the AM and PM peak hour exceed turn pocket capacity.

Due to the closely spaced intersections in the downtown area, overall block lengths are approximately 250'. The current right turn pocket is approximately 50', under cumulative conditions Chorro right turn queues are forecasted to extended into prior intersection at Monterey.

Recommendation: Consider future parking removal for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

5. Forecasted volume and corridor capacities for both Marsh & Higuera are shown in the figures below. Overall capacities are reduced with the lane reduction, however future volumes are still well within those capacities:



Higuera Street Segment





Higuera Street

7



Toro Street to Johnson Street

2

#	Segment	Limits	# of Lanes
8	Marsh Street	Higuera Street to Nipomo Street	2
9	Marsh Street	Nipomo Street to Broad Street	2
10	Marsh Street	Broad Street to Osos Street	2
11	Marsh Street	Osos Street to Santa Rosa Street	2
12	Marsh Street	Santa Rosa Street to Johnson Street	3



3. Analysis Methodology and Parameters

3.1 Study Intersections & Segments

The following 14 intersections and 12 roadway segments were established were analyzed under existing and cumulative conditions.

Study Intersections:

Table 3.1: Study Roadway Segments

Intersection	#	Intersection
Higuera Street / Marsh Street	8.	Marsh Street / Osos Street
Higuera Street / Nipomo Street	9.	Marsh Street / Chorro Street
Marsh Street / Nipomo Street	10.	Marsh Street / Johnson Street
Marsh Street / Broad Street	11.	Higuera Street / Morro Street
Higuera Street / Broad Street	12.	Marsh Street / Morro Street
Higuera Street / Chorro Street	13.	Higuera Street / Santa Rosa Street
Higuera Street / Osos Street	14.	Marsh Street / Santa Rosa Street
	Intersection Higuera Street / Marsh Street Higuera Street / Nipomo Street Marsh Street / Nipomo Street Marsh Street / Broad Street Higuera Street / Broad Street Higuera Street / Chorro Street Higuera Street / Osos Street	Intersection#Higuera Street / Marsh Street8.Higuera Street / Nipomo Street9.Marsh Street / Nipomo Street10.Marsh Street / Broad Street11.Higuera Street / Broad Street12.Higuera Street / Chorro Street13.Higuera Street / Osos Street14.

Roadway Segments:

Table 3.2: Study Roadway Segments

#	Segment	Limits
1.	Higuera Street	Marsh Street to Nipomo Street
2.	Higuera Street	Nipomo Street to Broad Street
3.	Higuera Street	Broad Street to Chorro Street
4.	Higuera Street	Chorro Street to Osos Street
5.	Higuera Street	Osos Street to Santa Rosa Street
6.	Higuera Street	Santa Rosa Street Toro Street
7.	Higuera Street	Toro Street to Johnson Street
8.	Marsh Street	Higuera Street to Nipomo Street
9.	Marsh Street	Nipomo Street to Broad Street
10.	Marsh Street	Broad Street to Osos Street
11.	Marsh Street	Osos Street to Santa Rosa Street
12.	Marsh Street	Santa Rosa Street to Johnson Street

3.2 Data Collection and Analysis Time Periods

Traffic volume trends have been affected by COVID to some degree, the extent to which is temporary and permanent as part of a "new normal" is unknown. GHD used historical Weekday AM and PM peak hour counts conducted by Quality Traffic Data in October 2018.

All intersections have been analyzed during the AM and PM peak hour periods. The AM peak hour is defined as the highest continuous hour of peak traffic flow counted between 7:00 a.m. and 9:00 a.m. and the PM peak hour is defined as the highest continuous hour of peak traffic flow counted between 3:00 p.m. and 6:00 p.m. under typical weekday conditions.



3.3 Traffic Forecasts

Existing + Project volumes were forecasted using the City's TransCAD travel demand model, lane reductions were programmed in the base year scenario. Base Year and Base Year + Project volumes were compared to determine proportional volume redistributions that could be expected as a result of the lane reductions. Those proportional changes were then applied to existing volume to determine forecasted Existing + Project Average Daily Segment and Peak Hour Intersection Turning movement volumes.

Cumulative and Cumulative + Project volumes were also forecasted using the City's TransCAD travel demand model, lane reductions were programmed into the cumulative year scenario. Volume for both scenarios were extracted from the model reviewed and validated for relative accuracy.

3.4 CEQA & City Level of Service Policy

Due to the nature of the project and California Office of Planning & Research Guidance the project is presumed to have a less than significant impact on VMT, safety, & Induced Travel. The project is also consistent with the City's adopted withy City Adopted Transportation Plan & Policy and therefore would be exempt of Environmental Review.

The City has however adopted Level of Service and Queueing policy thresholds outside of CEQA which are primary focus of this transportation analysis.



3.5 Level of Service Methodologies

The following section outlines the methodology and analysis parameters that were used to quantify Existing and Year 2040 traffic operations at study intersections.

				Stopped Delay/Vehicle		
Level of Service	Type of Flow	Delay	Maneuverability	Signalized	Un- signalized	All-Way Stop
A	Stable Flow	Very slight delay. Progression is very favorable, with most vehicles arriving during the green phase not stopping at all.	Turning movements are easily made, and nearly all drivers find freedom of operation.	<10.0	<10.0	<10.0
В	Stable Flow	Good progression and/or short cycle lengths. More vehicles stop than for LOS A, causing higher levels of average delay.	Vehicle platoons are formed. Many drivers begin to feel somewhat restricted within groups of vehicles.	>10.0 and <20.0	>10.0 and <15.0	>10.0 and <15.0
С	Stable Flow	Higher delays resulting from fair progression and/or longer cycle lengths. Individual cycle failures may begin to appear at this level. The number of vehicles stopping is significant, although many still pass through the intersection without stopping	Back-ups may develop behind turning vehicles. Most drivers feel somewhat restricted	>20.0 and	>15.0 and	>15.0 and
		stopping.		<33.0	<23.0	<23.0
D	aching Unstable Flow	The influence of congestion becomes more noticeable. Longer delays may result from some combination of unfavorable progression, long cycle lengths, or high volume-to-capacity ratios. Many vehicles stop, and the proportion of vehicles not stopping declines. Individual cycle failures	Maneuverability is severely limited during short periods due to temporary back-ups.	>35.0 and	>25.0 and	>25.0 and
	Appro	are noticeable.		<55.0	<35.0	<35.0
E	ble Flow	Generally considered to be the limit of acceptable delay. Indicative of poor progression, long cycle lengths, and high volume-to- conceitur, vatice, locitiziduel cycle	There are typically long queues of vehicles waiting upstream of the intersection.	>55.0	>35.0	>35.0
	Unstal	failures are frequent occurrences.		and	and	and
	_			<80.0	<50.0	<50.0
F	Forced Flow	Generally considered to be unacceptable to most drivers. Often occurs with over saturation. May also occur at high volume-to- capacity ratios. There are many individual cycle failures. Poor progression and long cycle lengths may also be major contributing factors.	Jammed conditions. Back- ups from other locations restrict or prevent movement. Volumes may vary widely, depending principally on the downstream back-up conditions.	>80.0	>50.0	>50.0

Table 3.3: LOS Criteria



Due to the signal phasing, the intersections of Higuera Street & Marsh Street and Marsh Street & Johnson Street was analyzed using the 2000 HCM methodology as the HCM 6 methodology does not support the intersection phasing.

For signalized intersections, the intersection delays are average values for all intersection movements. Table 3.3 (above) presents the delay-based LOS criteria for different types of intersection control.

3.6 Alternative Bicycle Phasing Scenarios

An additional consideration is the addition of a bicycle scramble phase and alternative protected bike signal scenario to the following signalized intersections for plus project scenarios only:

- Higuera Street & Marsh Street
- Marsh Street & Johnson Street

The above intersections were modified/analyzed to include a protected bicycle phase allowing bicycle movement through the intersection. Analysis was conducted using *Synchro 10.0* (Trafficware). As noted in Section 3.3, the intersections of Higuera Street & Marsh Street and Marsh Street & Johnson Street was analyzed using the 2000 HCM methodology as the HCM 6 methodology does not support the intersection phasing.

3.6.1 Bicycle Scramble Phase

Bicycle Scramble Scenario phase incorporates a dedicated bicycle phase into the intersection signal plan. Phase would prohibit turning movements for all other phases allowing for only thru movement thru the intersection for bikes only.

3.6.2 Alternative Protected Bike Signal Scenario

As cited in NACTO (National Association of City Transportation Officials), a protected bike signal is a fully separated signal phasing for bikes. For the protected intersection scenario, right turn on red (RTOR) is prohibited. Refer to Appendix A.





3.7 **Significance and Mitigation Thresholds**

The following thresholds of significance or deficiencies were used to determine if the impact is projected to have a significant impact and requires mitigation or operates below the City's level of service policy on study intersections and roadway segments.

3.7.1 Intersection Level of Service Thresholds

Under Senate Bill 743, automobile level of service is no longer considered an environmental impact. However, the City of San Luis Obispo's General Plan Circulation Element contains the following policy pertaining to LOS standards in the City. Because these level of service thresholds are no longer subject to CEQA, deficiencies are not considered an environmental impact. Rather inconsistency with local level of service policy should be addressed with conditions approval outside of CEQA.

3.7.1.1 Agency Intersection Level of Service Guidelines and Polices

Section 6.1.2: Establish the following peak-hour LOS standards for multimodal objectives, service standards, and significance criteria. They reflect the special circumstances of various areas of the community. Table 3.4 identifies the LOS objectives and minimum LOS standards.

Travel Mode	LOS Objective	Minimum LOS Standard
Bicycle	В	D
Pedestrian	В	С
Transit	С	Baseline LOS or LOS D, whichever is lower
Vehicle	С	E (Downtown), D (All Other Routes)

Table 3.4: MMLOS Objectives and Service Standards

The City of San Luis Obispo's General Plan Circulation Element is accessible via the following internet site: https://www.slocity.org/home/showdocument?id=6637.

3.7.2 LOS Thresholds Based on AADT

The following AADT thresholds of significance were estimated using the City of San Luis Obispo's General Plan Circulation Element methodologies based on Urban (>5,000 Population) Interrupted Flow Arterial (Signalized) roadways as listed in Table 3.5 below.

Table	Table 3.5: LOS AADT Thresholds								
Urban (Urban (>5,000 Population) Interrupted Flow								
Arterial	(Signalized)								
				Level of Servi	ice				
Lanes	Divided	А	В	С	D	E			
2	Undivided	0	3,200	10,480	12,400	13,040			
2	Undivided	0	4,000	13,100	15,500	16,300			
2	Divided	0	4,200	13,755	16,275	17,115			
4	Undivided	3,450	20,925	24,600	25,650	25,650			
4	Undivided	4,370	26,505	31,160	32,490	32,490			
4	Divided	4,600	27,900	32,800	34,200	34,200			



Urban (Arterial	Urban (>5,000 Population) Interrupted Flow Arterial (Signalized)											
			Level of Service									
Lanes	Divided	А	В	С	D	E						
6	Undivided	5,175	32,100	36,975	38,550	38,550						
6	Undivided	6,555	40,660	46,835	48,830	48,830						
6	Divided	6,900	42,800	49,300	51,400	51,400						

For purposes of this study and existing study roadway segment one-way orientation, Table 3.5 above, highlighted in red, is modified below to represent one-way orientation thresholds. Modification thresholds shown in Table 3.6 are half the values highlighted in red.

Iabic												
Urban (Arterial	Urban (>5,000 Population) Interrupted Flow Arterial (Signalized)											
			Level of Service									
Lanes	Divided	А	В	С	D	Е						
1	Undivided	0	2,100	6,878	8,138	8,558						
2	Undivided	2,300	13,950	16,400	17,100	17,100						
3	Undivided	3,450	21,400	24,650	25,700	25,700						

Table 3.6: LOS AADT Thresholds

3.7.3 Vehicle Queue Standards

Vehicle queues are considered acceptable within this report if the queues are accommodated within the available storage for left- and right turn lanes. Queues are based on Synchro que length (95th) percentile and queues values were rounded to the nearest 25th foot (in the queue table analysis) as the default value for passenger cars, for queue value outputs less than 25 feet.

3.8 Technical Analysis Parameters

This TAR provides an evaluation of traffic operating conditions by incorporating appropriate heavy vehicle adjustment factors and peak hour factors. The resulting intersection delays and LOS are estimated using HCM 6 based analysis methodologies.

Table 3.7 presents various parameters that are be applied to study intersections within this analysis.

Table 3.7: MMLOS Objectives and Service Standards

Technical Parameters	City Intersections
Grade	Level
% Trucks	From Traffic Counts
PHF for Existing & Existing Plus Project	From Traffic Counts
PHF for Future Conditions	0.92 of higher

The Synchro 10 (Trafficware) software suite will be used to implement the HCM 6 analysis methodologies.



4. Existing Conditions

The Existing conditions scenario represent current study intersections and traffic volumes are analyzed and establishes the baseline traffic performance.

4.1 Existing Intersection Operations

Table 4.1 summarizes the intersection performance during the AM and PM peak hour at Existing Conditions.

				AM Peak Hour		lour	PM Peak Hou		lour
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	16.1	В	-	19.2	В	-
2	Higuera St / Nipomo St	Signal	Е	14.9	В	-	14.9	В	-
3	Marsh St / Nipomo St	Signal	Е	12.1	В	-	12.7	В	-
4	Marsh St / Broad St	Signal	E	15.4	В	-	15.8	В	-
5	Higuera St / Broad St	Signal	Е	15.7	В	-	16.2	В	-
6	Higuera St / Chorro St	Signal	E	10.9	В	-	11.6	В	-
7	Higuera St / Osos St	Signal	Е	8.9	А	-	9.0	А	-
8	Marsh St / Osos St	Signal	E	9.6	А	-	9.9	А	-
9	Marsh St / Chorro St	Signal	Е	16.9	В	-	17.3	В	-
10	Marsh St / Johnson St	Signal	Е	48.8	D	-	37.3	D	-
11	Higuera St to Morro St	Signal	Е	18.6	В	-	18.6	В	-
12	Marsh St / Morro St	Signal	Е	11.0	В	-	11.7	В	-
13	Higuera St / Santa Rosa St	Signal	Е	8.2	А	-	9.2	А	-
14	Marsh St / Santa Rosa St	Signal	Е	13.2	В	-	13.7	В	-

Table 4.1: Existing Intersection Level of Service

Notes: 1. LOS = Delay based on average of all approaches for AWSC, Signal, RNDBT

2. **Bold** = Unacceptable Conditions

3. OVR = Delay over 300 seconds

As presented in Table 4.1, all study intersections are currently found to operate at or above the target threshold LOS.



4.2 Existing Roadway Operations

Table 4.2 presents roadway facility characteristics and a summary of the Existing Plus Project segment operations.

Exiting S	egment AADT Vo	olumes (2019)	Urbar	n (>5000 Popu	lation) Interupt	ed Flow Arteria	al (Signalized)
L.	0	l testes	District	Discotion	# of		1.00
#	Segment	Limits	Divided	Direction	Lanes	AADT	LOS
1	Higuera Street	Marsh Street to Nipomo Street	Undivided	West	2	10,561	В
2	Higuera Street	Nipomo Street to Broad Street	Undivided	West	3	9,384	В
3	Higuera Street	Broad Street to Chorro Street	Undivided	West	3	11,858	В
4	Higuera Street	Chorro Street to Osos Street	Undivided	West	3	10,112	В
5	Higuera Street	Osos Street to Santa Rosa Street	Undivided	West	3	8,841	В
6	Higuera Street	Santa Rosa Street Toro Street	Undivided	West	3	5,069	В
7	Higuera Street	Toro Street to Johnson Street	Undivided	West	2	4,321	В
8	Marsh Street	Higuera Street to Nipomo Street	Undivided	East	3	10,878	В
9	Marsh Street	Nipomo Street to Broad Street	Undivided	East	3	9,578	В
10	Marsh Street	Broad Street to Osos Street	Undivided	East	3	10,823	В
11	Marsh Street	Osos Street to Santa Rosa Street	Undivided	East	3	8,825	В
12	Marsh Street	Santa Rosa Street to Johnson Stre	Undivided	East	3	4,463	В

Table 4.2: Existing Roadway Level of Service

As presented in Table 4.2, the study roadway segments is currently operating at acceptable LOS.

4.3 Existing - Queue Operations

Existing intersection queuing analysis focuses on the locations where queuing is most likely to occur along the study intersections. Table 4.3 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections. Approach orientation description was listed as coded in the Synchro file provided by the City.

I abic T	Table Hor Existing Conditions Queung Analysis										
Exis	ting Conditi	ons - Quei	uing Anal	ysis (95	th %)						
			AM	PM	Storage						
			Peak	Peak	Capacity						
84	Higuera St /	Marsh St									
		EBR	117	104	50						
		NBL	153	222	250						
		NBR	56	61	-						
	-	SBL			-						
		SBR	42	75	-						
89	Higuera St /	Nipomo St									
		SER	25	27	65						
	-	NWL	41	52	50						
		SWL	25	25	440						
		SWR			440						
90	Marsh St / N	lipomo St									
		SEL	25	25	40						
		NWR			-						
	-	NEL			+1000						
		NER			+1000						
96	Marsh St / B	Broad St									
		SEL	25	25	45						
	-	NWR	25	36	90						
		NEL			440						
		NER			440						
97	Higuera St /	Broad St									
		SER	25	25	70						

Table 4.3: Existing Conditions Queuing Analysis



		NWL			-
	-	SWL			615
	-	SWR			615
99	Higuera St /	Chorro St			
		NBL	25	25	50
	_	SBR	25	25	65
	_	SWL			430
		SWR			430
102	Higuera St /	Osos St			
	_	WBL			495
	_	WBR			495
	-	SER			-
		NWL			-
103	Marsh St / O	sos St			
	-	SEL	25	25	-
	-	NWR	33	43	100
	-	NEL			340
115	March St / C	NEK			340
115	Marsh St / C	NRD	25	25	75
	-		20 52	20	75
	-	NEI	52	50	600
	-				000
124	Marsh St / Jo	hison St			000
124		SEL	25	25	75
	-	NWR	20	20	75
	-	NEL	88	154	+1000
	-	NER	42	39	+1000
	-	SWL	151	132	+1000
	-	SWR			100
134	Higuera St to	o Morro St			
	_	WBL			335
	_	WBR			335
	_	NBL			-
		SBR	25	25	75
135	Marsh St / M	orro St			
	-	EBL			440
	-	EBR			440
	-	SEL			-
		NWR			-
154	Higuera St /	Santa Rosa St			550
	-				550
	-		25	25	100
	-	SBR	20	25	100
155	Marsh St / St	anta Rosa St	J 4		-
100		FRI	68	75	490
	-	FBR	25	25	490
	-	SEL	25	25	75
	-	NWR			-

Bold = Overall Segment Length **Bold** = Exceeds Storage Capacity

As presented in Table 4.3 all the intersection queuing movements did not exceed the storage capacity except for the following intersections:

 Higuera Street & Marsh Street in the AM and PM peak hour: Significant eastbound traffic turning right movement exceeds the queue storage capacity. However, the right turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.



• Higuera Street & Nipomo Street in the PM peak hour: Northwest bound traffic turning left exceeds the queue storage capacity by 2', effectively utilizing the full capacity of the turning movement.

Recommendations: Both intersections are at full queueing capacity, the City should actively monitor these locations and optimize signal timing frequently.

5. **Project Description**

5.1 **Project Proposal**

Consistent with the Downtown Concept Plan, the paving project proposes removal of one auto travel lane on Marsh and Higuera in order to reduce illegal speeding and provide more street width for pedestrian and bicycle facilities, as well as existing and future parklets. These modifications would retain sufficient traffic capacity to accommodate existing and future auto traffic volumes. These plans would extend the current pilot lane reductions and bikeway enhancements on Higuera Street (Santa Rosa to Nipomo) to a permanent configuration. Existing pilot parklet installations will be retained and may become permanent pending City Council approval. Final designs will be refined based on community input.

6. Existing Plus Project Conditions

The Existing Plus Project conditions presents traffic impacts after superimposing the additional increment traffic generated by the proposed project onto Existing traffic volumes, intersection lane geometrics, and controls. This scenario assumes no additional background development to occur beyond the proposed project.



6.1 Existing Intersection Operations

Table 6.1 presents a summary of the intersection operations for the weekday AM and PM peak hour scenarios for the Existing Plus Project Scenarios.

				٨N	1 Peak F	lour	P۱	/I Peak ⊢	lour
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	16.4	В	-	19.5	В	-
2	Higuera St / Nipomo St	Signal	Е	13.8	В	-	15.9	В	-
3	Marsh St / Nipomo St	Signal	Е	14.3	В	-	15.5	В	-
4	Marsh St / Broad St	Signal	Е	17.2	В	-	17.9	В	-
5	Higuera St / Broad St	Signal	Е	16.7	В	-	18.2	В	-
6	Higuera St / Chorro St	Signal	Е	9.5	А	-	13.0	В	-
7	Higuera St / Osos St	Signal	Е	10.2	В	-	10.1	В	-
8	Marsh St / Osos St	Signal	Е	4.2	А	-	11.5	В	-
9	Marsh St / Chorro St	Signal	Е	18.7	В	-	18.8	В	-
10	Marsh St / Johnson St	Signal	Е	55.2	Е	-	41.7	D	-
11	Higuera St to Morro St	Signal	Е	20.5	С	-	21.1	С	-
12	Marsh St / Morro St	Signal	Е	12.3	В	-	13.6	В	-
13	Higuera St / Santa Rosa St	Signal	Е	56.1	Е	-	20.9	С	-
14	Marsh St / Santa Rosa St	Signal	Е	13.9	В	-	17.4	В	-
Notes:	1. LOS = Delay based on average of	of all approa	ches for A	WSC. Sic	nal. RND	BT			

Table 6.1: Existing Plus Project Intersection Level of Service

lotes: 1. LOS = Delay based on average of all approaches for AWSC, Signal, RNDB 2. **Bold** = Unacceptable Conditions

3. OVR = Delay over 300 seconds

As presented in Table 6.1, all study intersections are projected to operate at or above the target threshold LOS.

6.2 Existing Plus Project Roadway Operations

Table 6.2 presents roadway facility characteristics and a summary of the Existing Plus Project segment operations.

Exiting p	lus Project Segn	nent AADT Volumes (2019)	Urbar	n (>5000 Popu	lation) Interupt	ed Flow Arteria	al (Signalized)
					# of		
#	Segment	Limits	Divided	Direction	Lanes	AADT	LOS
1	Higuera Street	Marsh Street to Nipomo Street	Undivided	West	2	10,615	В
2	Higuera Street	Nipomo Street to Broad Street	Undivided	West	2	9,064	В
3	Higuera Street	Broad Street to Chorro Street	Undivided	West	2	10,864	В
4	Higuera Street	Chorro Street to Osos Street	Undivided	West	2	8,947	В
5	Higuera Street	Osos Street to Santa Rosa Street	Undivided	West	2	7,855	В
6	Higuera Street	Santa Rosa Street Toro Street	Undivided	West	2	5,386	В
7	Higuera Street	Toro Street to Johnson Street	Undivided	West	1	4,462	В
8	Marsh Street	Higuera Street to Nipomo Street	Undivided	East	2	10,527	В
9	Marsh Street	Nipomo Street to Broad Street	Undivided	East	2	9,178	В
10	Marsh Street	Broad Street to Osos Street	Undivided	East	2	10,361	В
11	Marsh Street	Osos Street to Santa Rosa Street	Undivided	East	2	8,864	В
12	Marsh Street	Santa Rosa Street to Johnson Stre	Undivided	East	3	4,291	В

Table 6.2: Existing Roadway Level of Service



As presented in Table 6.2, the study roadway segments are projected to operate at acceptable LOS.

6.3 Existing plus Project - Queue Operations

Existing plus Project intersection queuing analysis focuses on the locations where queuing is most likely to occur along the study intersections. Table 6.3 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections. Approach orientation description was listed as coded in the Synchro file provided by the City.

	Queuing Analysis											
	Existing + Project - Q	ueuing	Analysis	(95th %)								
		AM	PM	Storage								
		Peak	Peak	Capacity								
84	Higuera St / Marsh St											
	EBR	121	103	50								
	NBL	155	221	250								
	NBR	55	61	-								
	SBL			-								
	SBR	42	75	-								
89	Higuera St / Nipomo St											
	SER	25	28	65								
	NWL	35	41	50								
	SWL			440								
	SWR			440								
90	Marsh St / Nipomo St											
	SEL	25	25	40								
	NWR			-								
	NEL			+1000								
	NER			+1000								
96	Marsh St / Broad St											
	SEL	25	27	45								
	NWR	25	28	90								
	NEL			440								
	NER			440								
97	Higuera St / Broad St											
	SER	25	25	70								
	NVVL			-								
	SWL			615								
	SWR			615								
99	Higuera St / Chorro St	05	40	50								
	NBL	25	48	50								
	SBR	25	25	65								
	SVL			430								
402	SVR			430								
102				405								
				495								
				495								
				-								
103	Marsh St / Osos St											
105	SEI	25	25	<u> </u>								
	NWR	26	44	100								
	NFI	20		340								
	NER			340								
115	Marsh St / Chorro St			340								
	NBR	25	25	75								
	SBI	55	57	75								
	NFI	00	01	600								
	NFR			600								
				000								

Table 6.3: Existing plus Project ConditionsQueuing Analysis



124	Marsh St /	Johnson	St					
		SEL		25		25	7	'5
		NWR					7	'5
		NEL		88	1	154	+100	0
		NER		43		40	+100	0
		SWL		171	1	60	+100	0
		SWR					10	0
134	Higuera St	to Morro	St					
		WBL					33	5
		WBR					33	5
		NBL						-
		SBR				25	7	'5
135	Marsh St /	Morro St						
		EBL					44	0
		EBR					44	0
		SEL						-
		NWR						-
154	Higuera St	/ Santa R	Rosa St					
		WBL					55	0
		WBR					55	0
		NBL		27		31	10	0
		SBR		45		37		
155	Marsh St /	Santa Ro	sa St					
		EBL					49	0
		EBR					49	0
		SEL		25		25	7	'5
		NWR						-
	Notes:							
	$\mathbf{H} \mathbf{O} \mathbf{O} = (1)/(0)$							

Bold = Overall Segment Length **Bold** = Exceeds Storage Capacity

As presented in Table 6.3 all the intersection queuing movements did not exceed the storage capacity except for the following intersection:

6. Higuera Street & Marsh Street in the AM and PM peak hour: Significant eastbound traffic turning right movement exceeds the queue storage capacity. However, the right turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.

Recommendations: This intersection is at full queueing capacity; the City should actively monitor these locations and optimize signal timing frequently.

6.4 **Existing Plus Project w/ Bicycle Scramble Phase**

Table 6.4 presents a summary of the intersection operations for the weekday AM and PM peak hour scenarios for the Existing Plus Project w/Bicycle Scramble Phase Scenario.

Table 6.4: Existing Plus Project w/Bicycle Scramble Phase

				AM Peak Hour			PM Peak Hour		
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	35.5	D	-	73.9	Е	-
10	Marsh St / Johnson St	Signal	Е	63.2	Е	-	44.3	D	-

As presented in Table 6.4, both study intersections are projected to operate at or above the target threshold LOS.



6.5 Existing Plus Project w/ Bicycle Scramble Phase – Queue Operations

Table 6.5 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections for Existing Plus Project w/ Bicycle Scramble Phase. Approach orientation description was listed as coded in the Synchro file provided by the City.

Ta	Table 6.5: Existing Plus Project											
		w/Bicyc	le Scr	amble I	Phase							
Exis	ting + Pro	ject (w/bicy	cle phas	se) - Quei	uing Analysis (95th %)							
			AM	PM								
			Peak	Peak	Storage Capacity							
84	Higuera S	St / Marsh St										
		EBR	209	146	50							
		NBL2	223	286	250							
		NBR			-							
		SBL			-							
		SBR	262	849	-							
124	Marsh St	/ Johnson St										
		SEL2	25	25	75							
		NWR	34		75							
		NEL	80	141	+1000							
		NER2	41	36	+1000							
		SWL	157	148	+1000							
		SWR			100							
	Notes:		ongth									

Bold = Overall Segment Length **Bold** = Exceeds Storage Capacity

As presented in Table 6.5, only Higuera Street & Marsh Street in both the AM and PM peak hour

exceed storage capacity. The intersection had significant eastbound traffic turning right in the AM and PM peak hour and just slightly northbound traffic turning left in the PM peak hour.

6.6 Existing Plus Project w/ Alternative Protected Bike Signal

Table 6.6 presents a summary of the intersection operations for the weekday AM and PM peak hour scenarios for the Existing Plus Project w/Alternative Protected Bike Signal Scenario.

				AM Peak Hour			PM Peak Hour		
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	19.5	В	-	31.4	С	-
10	Marsh St / Johnson St	Signal	E	56.7	E	-	42.2	D	-

Table 6.6: Existing Plus Project w/ Alternative Protected Bike Signal

As presented in Table 6.6, both study intersections are projected to operate at or above the target threshold LOS.

6.7 Existing Plus Project w/ Alternative Protected Bike Signal – Queue Operations

Table 6.7 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections for Existing Plus Project w/ Alternative Protected Bike Signal. Approach orientation description was listed as coded in the Synchro file provided by the City.



Table 6.7: Existing Plus Project

		w/Alter	native	Bicycle	Protected Phase
Exist	ting + Pro	ject (w/bicy	cle pha	se) - Que	uing Analysis (95th %)
			AM	PM	
			Peak	Peak	Storage Capacity
84	Higuera S	St / Marsh St			
		EBR	226	208	50
		NBL	170	238	250
		NBR		251	-
		SBL			-
		SBR	172	666	-
124	Marsh St	/ Johnson St			
		SEL	25	25	75
		NWR	37		75
		NEL	88	154	+1000
		NER	264	179	+1000
		SWL	171	160	+1000
		SWR		50	100
	Notes:				

Bold = Overall Segment Length

Bold = Exceeds Storage Capacity

As presented in Table 6.7, only Higuera Street & Marsh Street in both the AM and PM peak hour exceed storage capacity. However, the right turn turning movement is consolidated with the eastbound thru movements, EBR turns do not occlude or impact overall approach operations.



7. Year 2040 Conditions

Year 2040 conditions refer to an analysis scenario approximately 20 years in the future. For cumulative conditions GHD forecasted Cumulative and Cumulative + Project volumes based on a combination of the City's Traffic Model and professional judgement.

7.1 Year 2040 No Project Conditions

Table 7.1 summarizes the intersection performance during the AM and PM peak hour for projected Year 2040 No Project Conditions.

				AM Peak Hour		٩N	1 Peak F	lour	
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	33.0	С	-	44.9	D	-
2	Higuera St / Nipomo St	Signal	Е	16.0	В	-	18.2	В	-
3	Marsh St / Nipomo St	Signal	Е	14.0	В	-	13.9	В	-
4	Marsh St / Broad St	Signal	E	17.6	В	-	18.3	В	-
5	Higuera St / Broad St	Signal	Е	18.4	В	-	21.4	С	-
6	Higuera St / Chorro St	Signal	E	13.5	В	-	15.4	В	-
7	Higuera St / Osos St	Signal	Е	12.1	В	-	11.8	В	-
8	Marsh St / Osos St	Signal	E	3.6	А	-	3.8	А	-
9	Marsh St / Chorro St	Signal	Е	3.5	А	-	3.1	А	-
10	Marsh St / Johnson St	Signal	E	17.5	В	-	26.7	С	-
11	Higuera St to Morro St	Signal	E	19.1	В	-	20.8	С	-
12	Marsh St / Morro St	Signal	Е	13.0	В	-	13.9	В	-
13	Higuera St / Santa Rosa St	Signal	E	12.1	В	-	11.6	В	-
14	Marsh St / Santa Rosa St	Signal	E	14.5	В	-	15.1	В	-

Table 7.1: Year 2040 No Project Conditions Level of Service

Notes: 1. LOS = Delay based on average of all approaches for AWSC, Signal, RNDBT 2. **Bold** = Unacceptable Conditions

3. OVR = Delay over 300 seconds

As presented in Table 7.1, all study intersections are expected to operate at or above the threshold LOS.



7.2 Year 2040 No Project Roadway Operations

Table 7.2 presents roadway facility characteristics and a summary of the Year 2040 No Project segment operations.

Table 7.2: Year 2040 No Project Conditions Roadway Level of Service

Cumulati	ve Base AADT V	olumes (2040)					
					# of		
#	Segment	Limits	Divided	Direction	Lanes	AADT	LOS
1	Higuera Street	Marsh Street to Nipomo Street	Undivided	West	2	14,799	С
2	Higuera Street	Nipomo Street to Broad Street	Undivided	West	3	12,982	В
3	Higuera Street	Broad Street to Chorro Street	Undivided	West	3	14,164	С
4	Higuera Street	Chorro Street to Osos Street	Undivided	West	3	12,795	В
5	Higuera Street	Osos Street to Santa Rosa Street	Undivided	West	3	10,759	В
6	Higuera Street	Santa Rosa Street Toro Street	Undivided	West	3	7,227	В
7	Higuera Street	Toro Street to Johnson Street	Undivided	West	2	5,259	В
8	Marsh Street	Higuera Street to Nipomo Street	Undivided	East	3	14,721	С
9	Marsh Street	Nipomo Street to Broad Street	Undivided	East	3	13,141	В
10	Marsh Street	Broad Street to Osos Street	Undivided	East	3	14,003	С
11	Marsh Street	Osos Street to Santa Rosa Street	Undivided	East	3	10,854	В
12	Marsh Street	Santa Rosa Street to Johnson Stre	Undivided	East	3	6,902	В

As presented in Table 7.2, the study roadway segments are projected to operate at acceptable LOS.

7.3 Year 2040 No Project - Queue Operations

Year 2040 No Project intersection queuing analysis focuses on the locations where queuing is most likely to occur along the study intersections. Table 7.3 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections. Approach orientation description was listed as coded in the Synchro file provided by the City.

Queuing Analysis										
С	umulative C	onditions	- Queuin	g Analys	sis (95th %)					
			AM	PM	Storage					
			Peak	Peak	Capacity					
84	Higuera St /	Marsh St								
		EBR	462	173	50					
		NBL	262	489	250					
		NBR	212	214	-					
		SBL			-					
		SBR	65	173	-					
89	Higuera St /	Nipomo St								
		SER	25	29	65					
		NWL	129	177	50					
		SWL	25	25	440					
		SWR			440					
90	Marsh St / N	ipomo St								
		SEL	58	86	40					
	_	NWR			-					
	_	NEL			+1000					
	_	NER			+1000					
96	Marsh St / B	road St								
	_	SEL	25	25	45					
		NWR	92	77	90					
		NEL			440					
	_	NER			440					

Table 7.3: Year 2040 No Project Conditions



97	Higuera St	/ Broad St			
	riigueta Ot	SER	25	31	70
		NWI	20	01	
		SWI			615
		SWR			615
99	Higuera St	/ Chorro St			010
	riiguota Ot	NBI	25	25	50
		SBR	87	94	65
		SWI		•	430
		SWR			430
102	Higuera St	/ Osos St			100
	i ligaora et	WBL			495
		WBR			495
		SER			-
		NWL			-
103	Marsh St /	Osos St			
		SEL	33	33	-
		NWR	64	72	100
		NEL			340
		NER			340
115	Marsh St /	Chorro St			
		NBR	47	37	75
		SBL	66	33	75
		NEL			600
		NER			600
124	Marsh St /	Johnson St			
		SEL	25	25	75
		NWR			75
		NEL	89	201	+1000
		NER	34	59	+1000
		SWL	33	35	+1000
		SWR			100
134	Higuera St	to Morro St			
		WBL			335
		WBR			335
		NBL			-
		SBR	49	52	75
135	Marsh St /	Morro St			
		EBL			440
		EBR			440
		SEL			-
		NWR			-
154	Higuera St	/ Santa Rosa S	t		
		WBL			550
		WBR			550
		NBL	25	25	100
		SBR	159	193	-
155	Marsh St /	Santa Rosa St	<u>.</u>	70	
		EBL	81	72	490
			25	25	490
		SEL	25	25	75
	Natar	INVVK			-

Bold = Overall Segment Length

Bold = Exceeds Storage Capacity

As presented in Table 7.3 all the intersection queuing movements did not exceed the storage capacity except for the following intersections:

• Higuera Street & Marsh Street in the AM and PM peak hour: Significant eastbound traffic turning right movement exceeds the queue storage capacity. Additionally, substantial northbound traffic turning left movement also exceeds the queue storage capacity.



- Higuera Street & Nipomo Street in the AM and PM peak hour: Significant northwest bound traffic turning left movement exceeds the queue storage capacity.
- Marsh Street & Nipomo Street in the AM peak hour: Southeast bound traffic turning left exceeds the queue storage capacity.
- Marsh Street & Broad Street in the AM peak hour: Northwest bound traffic turning right narrowly exceeds the queue storage capacity.
- Higuera Street & Chorro Street in the AM and PM peak hour: Significant southbound traffic turning right movement exceeds the queue storage capacity.

Recommendation: Consider future parking removal on side streets for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

8. Year 2040 Plus Project Conditions

Year 2040 Plus Project conditions refer to an analysis scenario approximately 20 years in the future with project. Cumulative Plus Project volumes based on a combination of the City's Traffic Model and professional judgement.

8.1 Year 2040 Plus Project Conditions

Table 8.1 summarizes the intersection performance during the AM and PM peak hour for projected Year 2040 Plus Project Conditions.

				AM Peak Hour		Hour	٩N	I Peak F	lour
		Control	Target			Warrant			Warrant
#	Intersection	Type ^{1,2}	LOS	Delay	LOS	Met? ³	Delay	LOS	Met? ³
1	Higuera St / Marsh St	Signal	Е	33.1	С	-	45.2	D	-
2	Higuera St / Nipomo St	Signal	Е	15.9	В	-	19.3	В	-
3	Marsh St / Nipomo St	Signal	Е	13.6	В	-	14.8	В	-
4	Marsh St / Broad St	Signal	E	19.7	В	-	23.1	С	-
5	Higuera St / Broad St	Signal	Е	18.0	В	-	24.6	С	-
6	Higuera St / Chorro St	Signal	E	14.8	В	-	20.5	С	-
7	Higuera St / Osos St	Signal	Е	15.7	В	-	14.8	В	-
8	Marsh St / Osos St	Signal	E	6.0	А	-	3.9	А	-
9	Marsh St / Chorro St	Signal	Е	3.6	А	-	4.7	А	-
10	Marsh St / Johnson St	Signal	E	17.8	В	-	26.2	С	-
11	Higuera St to Morro St	Signal	Е	19.7	В	-	23.6	С	-
12	Marsh St / Morro St	Signal	Е	15.4	В	-	19.2	В	-
13	Higuera St / Santa Rosa St	Signal	Е	40.9	D	-	11.4	В	-
14	Marsh St / Santa Rosa St	Signal	Е	13.6	В	-	16.5	В	-

Table 8.1: Year 2040 Plus Project Conditions Level of Service

Notes: 1. LOS = Delay based on average of all approaches for AWSC, Signal, RNDBT

Bold = Unacceptable Conditions
 OVR = Delay over 300 seconds

As presented in Table 8.1, all study intersections are projected to operate at or above the target LOS threshold.



8.2 Year 2040 Plus Project Roadway Operations

Table 8.2 presents roadway facility characteristics and a summary of the Year 2040 Plus Project segment operations.

Table 8.2: Year 2040 Plus Project Conditions Roadway Level of Service

ve Base plus Pro	ject AADT Volumes (2040)					
				# of		
Segment	Limits	Divided	Direction	Lanes	AADT	LOS
Higuera Street	Marsh Street to Nipomo Street	Undivided	West	2	14,607	С
Higuera Street	Nipomo Street to Broad Street	Undivided	West	2	11,770	В
Higuera Street	Broad Street to Chorro Street	Undivided	West	2	12,194	В
Higuera Street	Chorro Street to Osos Street	Undivided	West	2	11,258	В
Higuera Street	Osos Street to Santa Rosa Street	Undivided	West	2	9,330	В
Higuera Street	Santa Rosa Street Toro Street	Undivided	West	2	6,986	В
Higuera Street	Toro Street to Johnson Street	Undivided	West	1	4,935	В
Marsh Street	Higuera Street to Nipomo Street	Undivided	East	2	13,834	В
Marsh Street	Nipomo Street to Broad Street	Undivided	East	2	12,540	В
Marsh Street	Broad Street to Osos Street	Undivided	East	2	12,673	В
Marsh Street	Osos Street to Santa Rosa Street	Undivided	East	2	9,592	В
Marsh Street	Santa Rosa Street to Johnson Stre	Undivided	East	3	6,478	В
	ve Base plus Pro Segment Higuera Street Higuera Street Higuera Street Higuera Street Higuera Street Higuera Street Higuera Street Marsh Street Marsh Street Marsh Street Marsh Street Marsh Street	Segment Limits Higuera Street Marsh Street to Nipomo Street Higuera Street Nipomo Street to Broad Street Higuera Street Broad Street to Chorro Street Higuera Street Broad Street to Chorro Street Higuera Street Chorro Street to Osos Street Higuera Street Osos Street to Santa Rosa Street Higuera Street Santa Rosa Street Toro Street Higuera Street Toro Street to Johnson Street Higuera Street Higuera Street Higuera Street Toro Street to Johnson Street Marsh Street Nipomo Street to Broad Street Marsh Street Nipomo Street to Broad Street Marsh Street Soss Street to Osos Street Marsh Street Broad Street to Osos Street Marsh Street Soss Street to Santa Rosa Street Marsh Street Santa Rosa Street to Johnson Street	ve Base plus Project AADT Volumes (2040)SegmentLimitsDividedHiguera StreetMarsh Street to Nipomo StreetUndividedHiguera StreetNipomo Street to Broad StreetUndividedHiguera StreetBroad Street to Chorro StreetUndividedHiguera StreetBroad Street to Chorro StreetUndividedHiguera StreetChorro Street to Osos StreetUndividedHiguera StreetOsos Street to Santa Rosa StreetUndividedHiguera StreetSanta Rosa Street Toro StreetUndividedHiguera StreetToro Street to Johnson StreetUndividedMarsh StreetHiguera Street to Nipomo StreetUndividedMarsh StreetNipomo Street to Broad StreetUndividedMarsh StreetBroad Street to Osos StreetUndividedMarsh StreetBroad Street to Santa Rosa StreetUndividedMarsh StreetSos Street to Santa Rosa StreetUndividedMarsh StreetSanta Rosa Street to Johnson StreetUndividedMarsh StreetSanta Rosa Street to Johnson StreetUndivided	SegmentLimitsDividedDirectionHiguera StreetMarsh Street to Nipomo StreetUndividedWestHiguera StreetNipomo Street to Broad StreetUndividedWestHiguera StreetBroad Street to Chorro StreetUndividedWestHiguera StreetBroad Street to Chorro StreetUndividedWestHiguera StreetChorro Street to Osos StreetUndividedWestHiguera StreetOsos Street to Santa Rosa StreetUndividedWestHiguera StreetSanta Rosa Street Toro StreetUndividedWestHiguera StreetToro Street to Johnson StreetUndividedWestHiguera StreetToro Street to Nipomo StreetUndividedWestMarsh StreetHiguera Street to Nipomo StreetUndividedEastMarsh StreetNipomo Street to Broad StreetUndividedEastMarsh StreetBroad Street to Osos StreetUndividedEastMarsh StreetSos Street to Santa Rosa StreetUndividedEastMarsh StreetSos Street to Santa Rosa StreetUndividedEastMarsh StreetSanta Rosa Street to Johnson StreUndividedEastMarsh StreetSanta Rosa Street to Johnson StreetUndividedEast	we Base plus Project AADT Volumes (2040)SegmentLimitsDividedDirection# of LanesHiguera StreetMarsh Street to Nipomo StreetUndividedWest2Higuera StreetNipomo Street to Broad StreetUndividedWest2Higuera StreetBroad Street to Chorro StreetUndividedWest2Higuera StreetBroad Street to Chorro StreetUndividedWest2Higuera StreetChorro Street to Osos StreetUndividedWest2Higuera StreetOsos Street to Santa Rosa StreetUndividedWest2Higuera StreetSanta Rosa Street Toro StreetUndividedWest2Higuera StreetToro Street to Johnson StreetUndividedWest1Marsh StreetHiguera Street to Nipomo StreetUndividedEast2Marsh StreetNipomo Street to Broad StreetUndividedEast2Marsh StreetNipomo Street to Osos StreetUndividedEast2Marsh StreetNipomo Street to Osos StreetUndividedEast2Marsh StreetBroad Street to Osos StreetUndividedEast2Marsh StreetSos Street to Santa Rosa StreetUndividedEast2Marsh StreetSanta Rosa Street to Johnson StreetUndividedEast2Marsh StreetSanta Rosa Street to Johnson StreetUndividedEast2	SegmentLimitsDividedDirection# of LanesAADTHiguera StreetMarsh Street to Nipomo StreetUndividedWest214,607Higuera StreetNipomo Street to Broad StreetUndividedWest211,770Higuera StreetBroad Street to Chorro StreetUndividedWest212,194Higuera StreetBroad Street to Osos StreetUndividedWest211,258Higuera StreetOsos Street to Santa Rosa StreetUndividedWest29,330Higuera StreetSanta Rosa Street Toro StreetUndividedWest26,986Higuera StreetToro Street to Johnson StreetUndividedWest14,935Marsh StreetHiguera Street to Nipomo StreetUndividedWest213,834Marsh StreetNipomo Street to Broad StreetUndividedEast212,540Marsh StreetBroad Street to Osos StreetUndividedEast212,673Marsh StreetOsos Street to Santa Rosa StreetUndividedEast212,673Marsh StreetOsos Street to Santa Rosa StreetUndividedEast212,673Marsh StreetSos Street to Santa Rosa StreetUndividedEast29,592Marsh StreetSanta Rosa Street to Johnson StreUndividedEast36,478

As presented in Table 8.2, the study roadway segment is projected to operate at acceptable LOS.

8.3 Year 2040 Plus Project - Queue Operations

Year 2040 Plus Project intersection queuing analysis focuses on the locations where queuing is most likely to occur along the study intersections. Table 8.3 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections. Approach orientation description was listed as coded in the Synchro file provided by the City.

	Queuing Analysis										
	Cumulative	+ Project	- Queuing	g Analysi	s (95th %)						
			AM Peak	PM Peak	Storage Capacity						
84	Higuera St	/ Marsh St									
		EBR	471	175	50						
		NBL	263	501	250						
		NBR	203	215	-						
		SBL			-						
		SBR	65	169	-						
89	Higuera St	/ Nipomo St									
		SER	25	32	65						
		NWL	134	208	50						
		SWL	23	25	440						
		SWR			440						
90	Marsh St /	Nipomo St									
		SEL	53	83	40						
		NWR			-						
		NEL	195	175	200						
		NER			+1000						
96	Marsh St /	Broad St									
		SEL	25	25	45						
		NWR	94	66	90						
		NEL			440						
		NER			440						
97	Higuera St	/ Broad St									

Table 8.3: Year 2040 Plus Project Conditions



		SER	25	32	70
		NWL	100	105	-
		SWL	126	105	200
		SWR			615
99	Higuera St	/ Chorro St	05	05	
		NBL	25	25	50
		SBR	73	98	65
		SWL			430
100	Lliquero Ct	SWR / Osea St			430
102	Figuera St				405
					495
					495
103	Marsh St /				
105		SEI	25	25	-
			23	74	100
		NEI	21	/ 4	340
		NER			340
115	Marsh St /	Chorro St			040
		NBR	46	49	75
		SBL	72	40	75
		NEL			600
		NER			600
124	Marsh St /	Johnson St			
		SEL			75
		NWR			75
		NEL	00	198	1000
		INEL	00	150	+1000
		NER	34	59	+1000
		NER SWL	<u> </u>	59 36	+1000 +1000 +1000
		NER SWL SWR	34 33	59 36	+1000 +1000 +1000 100
134	Higuera St	NEL NER SWL SWR to Morro St	34 33	59 36	+1000 +1000 +1000 100
134	Higuera St	NEL NER SWL SWR to Morro St WBL	80 34 33 25	59 36 25	+1000 +1000 +1000 100 200
134	Higuera St	NEL NER SWL SWR to Morro St WBL WBR	88 34 33 25 25	25 25	+1000 +1000 +1000 100 200 200
134	Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL	88 34 33 25 25	25 25	+1000 +1000 100 200 200
134	Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR	80 34 33 25 25 25 35	25 25 54	+1000 +1000 100 200 200 - 75
134	Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St	80 34 33 25 25 35	25 25 25 54	+1000 +1000 100 200 200 - 75
<u>134</u> <u>135</u>	Higuera St Marsh St /	NEL NER SWR to Morro St WBL WBR NBL SBR Morro St EBL	80 34 33 25 25 35	25 25 25 54	+1000 +1000 100 200 200 - 75 440
134	Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR	80 34 33 25 25 35	25 25 25 54	+1000 +1000 100 200 200 - 75 440 440
134	Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL	80 34 33 25 25 35	25 25 25 54	+1000 +1000 100 200 200 - 75 440 440
134	Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR	00 34 33 25 25 25 35	130 59 36 25 25 54	+1000 +1000 100 200 200 - 75 440 440 - -
<u>134</u> <u>135</u> <u>154</u>	Higuera St Marsh St / Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR / Santa Rosa	80 34 33 25 25 25 35 35 St	25 25 25 54	+1000 +1000 100 200 200 - 75 440 440 -
134 135 154	Higuera St Marsh St / Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR / Santa Rosa WBL WBP	80 34 33 25 25 25 35 35 St	130 59 36 25 25 54	+1000 +1000 100 200 200 - 75 440 440 - -
134 135 154	Higuera St Marsh St / Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR / Santa Rosa WBL WBR	80 34 33 25 25 25 35 St	25 25 25 54	+1000 +1000 100 200 200 - 75 - 75 - 440 440 - - - 550 550
134 135 154	Higuera St Marsh St / Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR / Santa Rosa WBL WBR NBL SBR	80 34 33 25 25 25 35 35 St	25 25 25 25 25	+1000 +1000 100 200 200 - 75 - 75 - 440 440 - - - 550 550 550 100
134 135 154	Higuera St Marsh St / Higuera St	NEL NER SWL SWR to Morro St WBL WBR NBL SBR Morro St EBL EBR SEL NWR / Santa Rosa WBL WBR NBL SBR SANTA ROSA	80 34 33 25 25 25 35 35 St 30	25 25 25 25 25	+1000 +1000 100 200 200 - 75 75 440 440 440 - - 550 550 100 -
134 135 154	Higuera St Marsh St / Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR SEL NWR / Santa Rosa WBL WBR NBL SBR Santa Rosa S EBI	00 34 33 25 25 25 35 St	25 25 25 25 25 25	+1000 +1000 100 200 200 - 75 440 440 440 - - 550 550 550 100 -
134 135 154	Higuera St Marsh St / Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL EBR SEL NWR SEL NWR / Santa Rosa WBL WBR NBL SBR Santa Rosa S EBL EBR	00 34 33 25 25 25 35 St	25 25 25 25 25 25	+1000 +1000 100 200 200 - 75 440 440 440 - - 550 550 550 100 - - 9 490
134 135 154	Higuera St Marsh St / Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL EBR SEL NWR / Santa Rosa WBL WBR NBL SBR Santa Rosa SEL SBR SEL SBR SEL SBR SEL SEL SEL SEL SEL EBL SEL SEL SEL SEL SEL SEL SEL	00 34 33 25 25 25 35 35 St 30 St	25 25 25 25 25 25 25	+1000 +1000 100 200 200 - 75 440 440 440 - - 550 550 550 100 - - 9 490 490 75
134 135 154	Higuera St Marsh St / Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL EBR SEL NWR VBL WBR NBL SBR SANTA ROSA SBR SANTA ROSA SBR SBR SBR SBR SBR SBR SBR SBR SBR SBR	00 34 33 25 25 35	25 25 25 25 25 25 25	+1000 +1000 100 200 200 - 75 - 75 - 440 440 440 - - - - - - - - - - - - -
134 135 154	Higuera St Marsh St / Higuera St Marsh St /	NEL NER SWL SWR to Morro St WBL WBR NBL SBR SEL NWR VBL WBR NBL SBR SANTA Rosa SBR SBR SBR SBR SBR SBR SBR SBR SBR SBR	00 34 33 25 25 35 35 35 35 35 35 30 St 25	25 25 25 25 25 25 25	+1000 +1000 100 200 200 - 75 440 440 440 - - 550 550 550 100 - - 9 490 490 490 75

Bold = Overall Segment Length **Bold** = Exceeds Storage Capacity **Bold** = Lane Improvement

As presented in Table 8.3 all the intersection queuing movements did not exceed the storage capacity except for the following intersections:

• Higuera Street & Marsh Street in the AM and PM peak hour: Substantial eastbound traffic turning right movement exceeds the queue storage capacity. Additionally, substantial northbound traffic turning left movement also exceeds the queue storage capacity.



- Higuera Street & Nipomo Street in the AM and PM peak hour: Significant northwest bound traffic turning left movement exceeds the queue storage capacity.
- Marsh Street & Nipomo Street in the AM and PM peak hour: Considerable southeast bound traffic turning left movement exceeds the queue storage capacity.
- Marsh Street & Broad Street in the AM and PM peak hour: Considerable northwest bound traffic turning right movement narrowly exceeds the queue storage capacity.
- Higuera Street & Chorro Street in the AM and PM peak hour: Significant southbound traffic turning right movement exceeds the queue storage capacity.

Recommendation: Consider future parking removal on side streets for installation of TWLTL and upgrading signal controls in the downtown core to an adaptive system.

8.4 Year 2040 Plus Project w/ Bicycle Scramble Phase

Table 8.4 presents a summary of the intersection operations for the weekday AM and PM peak hour scenarios for the Year 2040 Plus Project w/Bicycle Scramble Phase Scenario.

				AM Peak Hour			PM Peak Hour		
#	Intersection	Control Type ^{1,2}	Target LOS	Delay	LOS	Warrant Met? ³	Delay	LOS	Warrant Met? ³
1	Higuera St / Marsh St	Signal	Е	71.2	E	-	139.1	F	-
10	Marsh St / Johnson St	Signal	Е	35.2	D	-	28.3	С	-

Table 8.4: Year 2040 Plus Project w/Bicycle Scramble Phase

As presented in Table 8.4, only the intersection of Marsh Street & Johnson Street is projected to operate at or above the target threshold LOS. The intersection of Higuera Street & Marsh Street in the PM peak hour is projected to experience LOS F, not operating at or above the target threshold.

8.5 Year 2040 Plus Project w/ Bicycle Scramble Phase – **Queue Operations**

Table 8.5 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections for Year 2040 Plus Project w/ Bicycle Scramble Phase. Approach orientation description was listed as coded in the Synchro file provided by the City.

w/Bicycle Scramble Phase Cum + Project (w/bicycle phase) - Queuing Analysis (95th %) AM PM **Storage Capacity** Peak Peak 84 Higuera St / Marsh St EBR 668 212 50 NBL2 328 650 250 NBR 169 185 SBL 489 1036 SBR 124 Marsh St / Johnson St SEL2 75 NWR 75

Table 8.5: Year 2040 Plus Project



NEL	121	184	+1000
NER2	25	57	+1000
SWL	40	35	+1000
SWR			100

Notes: Bold = Overall Segment Length Bold = Exceeds Storage Capacity

As presented in Table 8.5, Higuera Street & Marsh Street in the AM and PM peak exceeds the storage capacity. There is substantial eastbound traffic movement turning right and significant northbound traffic movement turning left, exceeding the queue storage capacity.

Recommendation: A Bicycle Scramble Phase at Marsh & Higuera locations is not recommended under cumulative conditions without other significant intersection and corridor improvements.

8.6 Year 2040 Plus Project w/ Alternative Protected Bike Signal

Table 8.6 presents a summary of the intersection operations for the weekday AM and PM peak hour scenarios for the Year 2040 Plus Project w/ Alternative Protected Bike Signal Scenario.

Table 8.6: Year 2040 Plus Project w/ Alternative Protected Bike Signal

				AM Peak Hour			PM Peak Hour		
#	Intersection	Control Type ^{1,2}	Target LOS	Delay	LOS	Warrant Met? ³	Delay	LOS	Warrant Met? ³
1	Higuera St / Marsh St	Signal	Е	80.1	F	-	123.3	F	-
10	Marsh St / Johnson St	Signal	Е	17.8	В	-	26.8	С	-

As presented in Table 8.6, only the intersection of Marsh Street & Johnson Street is projected to operate at or above the target threshold LOS. The intersection of Higuera Street & Marsh Street in the AM and PM peak hour is projected to experience LOS F, operating below the target threshold.

8.7 Year 2040 Plus Project w/ Alternative Protected Bike Signal – Queue Operations

Table 8.7 presents the 95th percentile queuing analysis for the weekday AM and PM peak hours at the study intersections for Year 2040 Plus Project w/ Alternative Protected Bike Signal Scenario. Approach orientation description was listed as coded in the Synchro file provided by the City.

Table 8.7: Year 2040 Plus Project w/							
Alternative Protected Bike Signal							
Cum + Project (w/bicycle phase) - Queuing Analysis (95th %)							
			AM	PM			
			Peak	Peak	Storage Capacity		
84	Higuera S	St / Marsh St					
		EBR	734	271	50		
		NBL	263	501	250		
		NBR	812	831	-		
		SBL			-		
		SBR	334	806	-		
124	Marsh St	/ Johnson St					
		SEL2			75		
		NWR			75		
		NEL	121	198	+1000		



	NER	8	34	212	+1000
	SWL	3	33	36	+1000
	SWR			49	100
Notes:					

Bold = Overall Segment Length **Bold** = Exceeds Storage Capacity

As presented in Table 8.7, Higuera Street & Marsh Street in the AM and PM peak exceeds the storage capacity. There is substantial eastbound traffic movement turning right and significant northbound traffic movement turning left, exceeding the queue storage capacity. However, this would only occur during bicycle activations.

Recommendation: With conditional bike phase programming these intersections would function adequately during cycles without bicycle activation. However, during phases with Bicycle Activation Higuera & Marsh would operate below City level of Service Thresholds and queueing would exceed capacities.

9. Overall Findings

The proposed lane reductions in the Downtown Core would not cause congestions levels to exceed City level of service thresholds under both current and future conditions. Higuera & Marsh and Marsh & Nipomo are currently at queueing capacity for particular movements with or without the proposed land reduction.

In general, downtown queueing under cumulative conditions is projected to exceed block lengths on most side street approaches to the Higuera & Marsh segments. This will occur with or without the proposed project. There are limited solutions given the short block lengths; some options the City may consider is future on-street parking removal for the installation of Two-Way Left Turn Lanes or upgrading to an adaptive signal system in the downtown core.

A bicycle scramble operation would operate within level of service thresholds at both locations under current conditions. However, a bicycle scramble at Marsh & Higuera would exceed level of service thresholds at some point between now and projected buildout of the City. Therefore, a bicycle scramble is not recommended at Marsh & Higuera without other significant intersection or corridor improvements. The City's Mid-Higuera and downtown concept plans contemplates widening and roundabout controls at Higuera & Marsh, including Class I circulating lanes around such a roundabout would be an effective solution for this location.

Protected Bicycle Phasing operation would also operate within level of service thresholds at both locations under current conditions. However, protected bicycle phasing at Marsh & Higuera would also exceed level of service thresholds at some point between now and projected buildout of the City. Therefore, protected bicycle phasing is not recommended at Marsh & Higuera without other significant intersection or corridor improvements. The City's Mid-Higuera and downtown concept plans contemplates widening and roundabout controls at Higuera & Marsh, including Class I circulating lanes around such a roundabout would be an effective solution for this location.



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